### March 10, 2022 (reissued)

# Mental Health and Child Welfare Stakeholders Remain Committed to Supporting Gender Affirming Care

In response to the February 18, 2022 non-binding opinion from Texas Attorney General Ken Paxton and subsequent letter from Governor Greg Abbott to Department of Family and Protective Services Commissioner Jaime Masters, the undersigned 56 mental health organizations, child welfare organizations, and advocates write to express intense concern about any further action that would, by policy, practice, or statute, define gender-affirming care as child abuse and/or neglect. Any attempt to characterize gender-affirming care, including medical and mental health treatment, as "child abuse" carries significant potential negative consequences for families, transgender children and adults, mental health and medical professionals, as well as for professionals working in and around the child welfare system.

The undersigned group of stakeholders has remained opposed to any redefining of child abuse, including through proposed legislation filed during the 87<sup>th</sup> Legislative Session and in response to Commissioner Jaime Masters' August 11, 2021 letter to Governor Greg Abbott regarding investigating child abuse. We will continue to oppose any such changes, as we know that this puts children and youths' lives in danger and will punish families for providing care that has been determined by trained and licensed professionals to be medically appropriate and necessary for their child.

According to a national survey conducted by the Trevor Project, 94 percent of LGBTQ+ youth report that such actions have negatively impacted their mental health<sup>i</sup>. Equating gender-affirming care with child abuse in any form goes against evidence-based practices, misleads the public, generates needless confusion, causes potential professional liability for mandatory reporters, and creates unnecessary barriers to accessing medical care for trans and gender diverse youth - barriers which are clearly and demonstrably associated with substantial risk of harm to children and adolescents<sup>ii,iii</sup>.

Collectively we are concerned about any change equating gender-affirming care to child abuse because of broader implications for the child welfare system. Classifying gender-affirming medical and mental health care as child abuse creates unnecessary stress on families, preventing children and adolescents from receiving the evidence-based, lifesaving, and medically necessary care they need, due to the looming threat of targeted and undue DFPS reports and investigations. The potential for families to suffer unintended consequences of a referral - including loss of employment, prevention from future employment or even the ability to adopt a child - are significant if a parent ends up on the child abuse registry.

Beyond investigations, if gender-affirming care is classified as child abuse, children could be removed from protective parents who are prudently following professional medical and mental health recommendations. Such removals constitute an impermissible intrusion by the state government into the lives of private citizens and caring families. This will infringe upon parents' rights and freedom to make critical healthcare decisions, made in consultation with qualified providers, they deem is in the best interest of their child. LGBTQ+ youth are already 3x more likely to enter foster care than their non-LGBTQ+ peers<sup>xxviii</sup>. LGBTQ+ youth are more likely to enter care for reasons related to family hostility and less likely to enter for things like parental substance use that generally drives children into the foster care system<sup>xxix,xxx,xxxi</sup></sup>. We should not push transgender youth into the foster care system at a time when there is broad bi-partisan support, and recently-enacted federal legislation under the Families First Prevention and Services Act ("FFPSA"), to reduce the number of children and families involved in the child welfare system<sup>xxxii</sup>. Importantly, we should not push transgender youth into the foster care system in the midst of an ongoing foster care placement crisis<sup>xxxiii</sup>.

Any interpretation of child abuse to include gender-affirming care would negatively impact foster care staff and agencies, including those working in residential settings who are responsible for the safety and well-being of youth in their care. These agencies are not only responsible for facilitating medical care for the children they serve, but also for helping them heal and thrive. LGBTQ+ youth in foster care experience more instability and are less likely to be reunited with their biological family, adopted, or placed in kinship care<sup>xxxiv</sup>. Additionally, they are more likely to be placed in group care facilities<sup>xxxv</sup>. Through testimony and reports in the federal lawsuit against the Texas foster care system, we have seen that these facilities often pose a greater risk of harm to children ranging from further physical and sexual victimization to preventable death<sup>xxxvi</sup>. As recently as February 14, 2022, the Department itself has committed to develop guiding principles that support LGBTQ + youth in its care, and to do so by February 28, 2022<sup>xxxvii</sup>. LGBTQ+ youth in foster care are at heightened risk of ongoing trauma while in the state's care, including physical and sexual abuse<sup>xxxviii</sup>. LGBTQ+ youth in foster care also experience higher rates of homelessness and often view the streets as a safer alternative to foster care<sup>xxiix,xl</sup>. We should not make it harder for foster care providers to care for transgender youth well.

We ask the Governor's office and the Department of Family and Protective Services to consider the dire consequences, given the issues involved in the Texas federal foster care litigation and the Department's recent problems involving Children Without Placement ("CWOP"), of interpreting the definition of child abuse to include gender affirming practices. We ask that the Governor's office and DFPS seriously consider this information and withdraw any determination to equate gender-affirming care with child abuse.

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Borderland Rainbow Center **Equality** Texas National Alliance on Mental Illness (NAMI) Texas National Association of Social Workers - Texas Chapter Young Invincibles Plumeria Counseling Center GT Therapy Group, PLLC Discovery Counseling Austin, PLLC Austin Teen Therapy, PLLC Austin City Counseling, LLC **Inclusive** Therapists Texas Counseling Association Moving Parts Psychotherapy PLLC Willow Tree Collective, PLLC Wild Cactus Therapy, PLLC Colors of Austin Counseling, PLLC **Ecotherapy Austin PLLC** Ample and Rooted, PLLC Violet Crown Therapy - Austin, LLC Deep Eddy Psychotherapy, PLLC Bat City Counseling, LLC Embracing Hope Counseling & Family Services PLLC Pediatric Treatment Group Peaceful Living Counseling and Wellness Texas Working At The Intersection for Safe Families Texas Society for Clinical Social Work Anxiety Treatment Center of Austin, PLLC Tonality Counseling, PLLC Texas Psychological Association Salvation Army Inherent Wisdom Therapy, PLLC Austin Counseling and Trauma Specialists, PLLC Ovation Integrative Care, PLLC Austin DBT Associates, PA Strong Roots Psychotherapy, PLLC Center for Survivors of Torture Austin LGBTQIA2+ Elder Task Force **Embrace** Austin Ilumina Counseling, PLLC Enhancing Intimacy Austin, Individual & Relationship Counseling Austin Women's Counseling, LLC Ola Wellness, PLLC Therapy Austin, PLLC

Clarity Child Guidance Center Hogg Foundation for Mental Health Culture in Mind, PLLC Texas School Nurses Organization Austin Concierge Therapy Greenbrier Counseling Texans Care for Children True North Wellness, PLLC Dugan Psychotherapy, PLLC Tahirih Justice Center Transgender Education Network of Texas Austin Counseling and Nutrition, LLC Family Eldercare Human Rights Campaign Texas Association for Marriage and Family Therapy

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xxxvi *M.D. v. Abbott* (2022). Children's Rights. Retrieved from <u>https://www.childrensrights.org/class\_action/texas/</u> xxxvii Stanley, A., Vincent, P., & Meltzer, J. (2022, January 10). Recommendations for improving Texas' Safe Placement and Services for Children, Youth and Families: A Report of the Expert Panel Appointed under the Collaborative Agreement of the Texas Department of Family and Protective Services, Texas Health and Human Services Commission, and the M.D. v. Abbott Plaintiffs. Available at https://www.courthousenews.com/wpcontent/uploads/2022/01/tx-foster-expert-panel-report.pdf On page 15, the Panelists recommended that DFPS develop guiding principles based on values that among other things ensure that "The system . . . provide equitable and just treatment for all, by addressing racism and eliminating practices that add trauma to vulnerable children, including those who identify as LGBTQ." DFPS committed to doing this in their response dated February 11, 2022, which was filed with the federal court on February 14. Specifically, in their response, they said, "1) Develop Guiding Principles, Page No. 14. The state should immediately adopt a set of shared values and principles that guides their work in eliminating the problem of children without placement. HHSC/DFPS Response: HHSC and DFPS are working together to implement this recommendation. Timeline: HHSC and DFPS expect to have the Guiding Principles completed by no later than February 28, 2022." <sup>xxxviii</sup> Wilson, B. D., Cooper, K., Kastanis, A., & Nezhad, S. (2014). Sexual and gender minority youth in foster care: Assessing disproportionality and disparities in Los Angeles. Retrieved from https://escholarship.org/uc/item/6mg3n153

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